

# U.S. Standard General Ledger (USSGL)

## Issues Resolution Committee (IRC) Meeting Minutes

**August 18, 2021**

**LOCATION: Call in only**

**TIME: 9:30 a.m. to 11:00 a.m.**

### **HANDOUTS:**

- Summary of Changes
- Treasury and OMB Guidance
- Cancellation Quick Reference Guide
- Part 1 & 2, Section III, FY 2021 & 2022: Transaction Codes
- Part 1 & 2, Section IV, FY 2021 & 2022 :Attribute Definition Report, Attribute Table
- Balance Sheet Discussion
- Part 1 & 2, Section V, FY 2021 & 2022: Statement of Changes in Net Position, SF133 & Schedule P Report on Budget Execution and Budgetary Resources & Budget Program and Financing Schedule, Statement of Budgetary Resources, Custodial Activity
- Part 1 & 2, Section VI, FY 2021 & 2022: Reclassified Statement of Net Cost
- Part 1 & 2, Section VII, FY 2021 & 2022: Validations Summary, Validations Detail, Edits Detail, Edits Summary

All handouts can be found at [USSGL IRC Meeting August 18, 2021, Handouts \(treasury.gov\)](https://www.treasury.gov/ussgl-irc-meeting-august-18-2021-handouts)

### **GENERAL ITEMS:**

Manager, **Stephen Riley (Fiscal Service)**, welcomed everyone to the IRC Meeting and conducted roll call.

### **AGENDA ITEMS:**

**Teresa Tancre (OMB)** presented *OMB Updates*. **Teresa** stated that OMB Circular No. A-11 and OMB Circular No. A-136 have been published. For 2021, there are no fatal edit overrides for the memo lines in direct/reimbursable; however, in 2022, there will be fatal overrides. OMB is currently working with a couple of agencies that have more complex issues; in addition, OMB is working with Fiscal Service counterparts to create a proposal to address the particular issues that have been identified, putting agency-specific issues aside.

There is a cohesive government-wide process for retirement and insurance trust process at OPM to address the employee and employer contributions. This has been created to modify the process to ensure that all agencies are recording the transactions consistently government wide. **Teresa** thanked DOD for bringing this issue up.

OMB is seeing problems with anticipated amounts on the budgetary resource side of things; agencies are not allowed to obligate anticipated amounts. Beginning in FY 2023 or FY 2024, we should have something in place to help agencies with this. **Teresa** thanked all the agencies that have brought particular issues to OMB and are currently working to resolve those issues.

**Jaime Saling (Fiscal Service)** presented *Treasury and OMB Guidance*. **Jaime** reported that much of the feedback received over the past couple of months has been concerning the need to have the publication time be consistent.

Another request was to ensure that there will be enough time to implement the changes. In addition to those feedback suggestions, agencies want to make sure there is enough time to execute third quarter reporting.

Please refer to the slide show in the handouts for more timeline updates.

**Chad Morris (Fiscal Service)** presented *Cancellation Quick Reference Guide*. **Chad** stated that the name of the file changed from the “Cancellation Cheat Sheet” to “Cancellation Quick Reference Guide.” A new authority module rolled out last December that involved new Business Event Type Codes (BETC) and new transaction types, and there are updated terminology and scenarios to cover these. There will be a webinar event on September 15<sup>th</sup> that will cover some of the cancellation scenarios; a lot of the scenarios you will see are supported with guidance in TFM 2-2000.

**Regina Epperly (Fiscal)** presented *Part I & II, Sec III: Transaction Codes*. **Regina** said that there are a lot of changes on the Transaction Codes, so please refer to the handouts and reach out with any questions.

**Kent Linscott (Fiscal)** presented *Part I & II, Sec IV Attribute Table and Attribute Definition Report*. **Kent** first affirmed that, with the passage of the Emergency Security Supplemental Appropriations Act, 2021, the title of Disaster Emergency Fund Code attribute domain value “W” has been updated from “W – Disaster/Emergency/Wildfire Suppression” to “W- Emergency PL 117-31.” This change will be effective beginning with Period 2021-10 and apply to all fiscal years beginning with 2021 and later.

**Kent** also mentioned that there are a lot of changes to the Attribute Table, and to please look at the handouts and let him know of any questions.

Someone asked whether the allowable values listing has been posted anywhere; **Dan Adams (Fiscal)** said that it has not been put into the production region quite yet.

**Teresa** said that they will work with Fiscal Service to post a dashboard link on GTAS to help agencies.

**Mallorie Davis (Fiscal)** presented *Balance Sheet Discussion*. **Mallorie** explained that, based on the preference of the agency reporting community to defer any major changes to the crosswalk until next year, we did not move these accounts to “Other Liabilities” on the crosswalk. We are advising agencies to deviate from the crosswalk to avoid potential noncompliance with Generally Accepted Accounting Principles (GAAP); for FY 2021, agencies may report the activity in “Other Liabilities” instead of “Accounts Payable.” We will be making applicable revisions to align the Balance Sheet crosswalk to be posted in the December Bulletin. This communication should be sufficient support for agencies to deviate from the crosswalk. If there are any issues from an audit perspective, please reach out to Mallorie, and other Fiscal Service representatives, to help with individual auditors.

**Brian Casto (Fiscal)** presented Part I & II, Section V, *Optional Statement of Changes in Net Position and Statement of Custodial Activities*. The Standardized Net Position /Custodial Activities working group kicked off in August 2020 to streamline these statements, increase transparency, and reduce agency burden. Currently, agencies have to prepare an Agency SCNP, a Reclassified Statement in Operations and Changes in Net Position, a Statement of Custodial Activities, and on top of that, do a Note 45 FR Reclass Reconciliation. After this project wraps up, agencies will only have to prepare one standardized SCNP /SCA. One streamlined statement will also facilitate towards the goal of agency financial statements within GTAS and increase auditability.

You can currently see this consolidated, streamlined statement as Option C in this year’s OMB Circular No. A-136. Originally, this was going to be optional in FY 21 and required in FY 22; it is now optional in both FY 21 and FY 22. Two years of optional reporting gives agencies time to use the crosswalk, get familiar with it, and see how their data fits. After FY21 year-end reporting, the working groups will reconvene to work through agency issues. Fiscal

Service has received feedback from some agencies on issues they've encountered; if you have concerns on the Crosswalk, please contact Brian directly.

Fiscal Service also wants the standardized statement to be meaningful and help users understand Net Position in the federal environment. The private sector uses an equity rollforward with components of Net Position along the top; federal entities can't do that because of requirements for dedicated collections, but the goal is to clearly show Net Position is made up of the 2 pieces: Unexpended Appropriations & Cumulative Results of Operations, and how those are calculated.

Fiscal Service has made a clear order between appropriations and operations and polished some line titles to help explain how Net Position was calculated.

Lines 1-8 lead off the statement with just Unexpended Appropriations. Lines 4-8 show a clear order of Appropriations received, used, and transferred.

Lines 9-18 are Cumulative Results of Operations.

Line 16 shows Donations received and Forfeitures acquired.

Line 17 displays Imputed financing from costs incurred by other entities

Line 13 indicates the Reporting of non-exchange revenue by sub-topic.

Column L of the excel spreadsheet, outside of the print breaks, shows the line number from the previous RSOCNP for informational purposes.

The Crosswalks provided today will not be part of the TFM crosswalks on the USSGL website, but are going to be posted to the other information area, along with the Budget and Reconciliation (BAR) crosswalk.

**Regina** presented *Part I & II Section V: SF-133 & Schedule P Report of Budget Execution and Budgetary Resources & Budget Program and Financing Schedule changes*. **Regina** noted that there are a lot of changes, so please refer to the handouts and feel free to reach out with any questions.

**Heather Six (Fiscal)** presented *Part I & II, Sec V Statement of Budgetary Resources*. **Heather** stated that there are a lot of changes in these, as well, so please refer to the handouts and feel free to reach out with any questions.

**Kent** presented *Part I & II, Sec V Statement of Custodial Activity*. **Kent** said that The Statement of Custodial Activity has been revised to add USSGL accounts **137400**, "Criminal Restitution Receivable," and **137900**, "Allowance for Loss on Criminal Restitution Receivable," to both lines 7: Miscellaneous and 9: Accrual Adjustments. These updates are effective reporting periods beginning 2021-10 and later.

**Kent** then presented *Part I & II, Sec VI Reclassified Statement of Net Cost*. **Kent** mentioned The Reclassified Statement of Net Cost has been revised to delete Line 12.11: Other Revenue (without reciprocal). This line became inactive for FY 2019 and later.

One other change was to revise Line 13: Total Federal Earned Revenue calculation description to remove line 12.11; this change is effective for periods 2021-10 and later.

**Dan Adams (Fiscal Service)** presented *Parts I & II, Section VII: Edits and Validations*. **Dan** mentioned that there are a lot of changes, so please refer to the SOC and the individual handouts.

A participant then asked whether period 11 would have the new object class validation presented.

**Dan** replied that it will be in there for those that are using the new bulk file format; if you are using the current bulk file format, then you will not need to use the validation.

**Dan Singer (OMB)** affirmed that, for FY 2022, if you are going to use the new bulk file, you are going to need to use the “9999” domain value for the budget object class. No other budget object class will be required than “9999.” If you have been submitting to DATA Act, you are submitting based on TAS and USSGL. **Dan** reminded everyone that entities will have to report for various permutations on the ATB and this is accounted for as financial systems are set up.

**Teresa** iterated that, for OMB’s purposes, we do not need to gather all of the USSGL accounts that you see listed. When looking at the process of going from beginning to ending, and for USSGL accounts that have the requirement, we thought it was necessary these be included. Entities will have to report for both unexpired and expired, even though for budget presentation purposes only unexpired are required. If you feel that a USSGL account has been left out, please email Dan at OMB.

**Alex Abshire (Fiscal)** said the updated bulk file formats are out on the GTAS page.

**Scott Young (DOD)** asked whether Fiscal Service is converting the “0000” originally discussed to “9999.”

**Dan (OMB)** answered that, in the DATA Act, the “0000” was allowed for limited circumstances where it would not recognize a Budget Object Class (BOC) for GTAS; any time an entity cannot identify a BOC because they chose to not report or another systematic reason, the entity will have to use “9999” initially. Moving forward, “0000” will not be an appropriate BOC; GTAS will not allow unidentified BOCs. Again, “9999” will be allowed for FY 22.

Another participant proposed this scenario: if an entity has switched to the new format already and has the correct BOCs to report, is the entity allowed to report them?

**Dan** replied, if an entity has the correct code and it is a valid code from the list OMB provided, then yes, starting in period 12, the entity may report the BOC Codes.

### **MEETING ROUNDTABLE:**

#### **Meeting Wrap-Up:**

**Steve** concluded the meeting.

#### **Agencies via Conference Call:**

Architect of the Capital

Bureau of the Fiscal Service

Defense Security Cooperation Agency

Department of Agriculture

Department of Commerce

Department of Defense

Department of Education

Department of Energy

Department of Health and Human Services

Department of Homeland Security

Department of Housing and Urban Development

Department of Interior

Department of Justice

Department of Labor

Department of State

Department of Transportation

Department of Treasury

Department of Veterans Affairs

Environmental Protection Agency

Farm Credit System Insurance Corporation

Federal Communications Commission

Government Accountability Office

General Services Administration

Library of Congress

NASA

National Labor Relations Board

National Science Foundation

NRC (Nuclear Regulatory Commission)

Office of Management and Budget

Office of Personnel and Management

Railroad Retirement Board

Securities Exchange Commission

Small Business Administration

Smithsonian Institution

Social Security Administration

United States Agency for Global Media

United States Agency for International Development

United States Army Corp of Engineers

United States Postal Service