

# Federal Financial Management Business Use Cases for Apply-to-Repay

Version 2.0



Budget
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### **Purpose**

The Federal Financial Management (FFM) Business Use Cases reflect the business needs, or requirements that an agency must follow in the financial management community. This document is part of the FFM Business Use Case Library and contains the business use cases associated with the Apply-to-Repay Business Process. The Federal Financial Management Business Use Case Library Overview should be referenced in conjunction with this document for guidance on understanding and applying the FFM Business Use Cases to agency financial operations.

Appendix A provides a list of the documents in the FFM Business Use Case Library.

### **Business Use Case Structure**

The sections of the FFM business use cases are described below.

**Business Use Case Identifier**: includes information about the key underlying components. The notation for a business use case identifier is as shown.



Figure 1: The notation for a business use case identifier.

**Business Scenario(s) Covered:** identifies differing situations or conditions that occur when executing an end-to-end business process and reflect the scope and complexity of federal government agency missions.

**Business Actor(s):** identifies the typical offices or roles performing events in the business use case.

**Synopsis:** provides a summary of the events that take place within the business use case.

**Assumptions and Dependencies:** includes context information about events that have occurred prior to the first event identified in the business use case or outside of the business use case and dependencies on events accomplished in other business use cases. There are several common assumptions that are established for all business use cases. Additional assumptions or dependencies are included if needed for the specific business use case.



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**FFMSR ID Reference(s):** includes a list of the Federal Financial Management System Requirements (FFMSR) that apply for the business use case.

**Initiating Event:** identifies the event that triggers the initiation of the business use case.

**Typical Flow of Events:** includes the Federal Financial Management (FFM) and non-FFM events that may occur to complete the business scenario(s) included in the business use case. The non-FFM events are provided for business context. Also included are the inputs and outputs or outcomes that one would expect to occur during or as a result of the event.



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## Apply-to-Repay Business Use Cases

### 110.FFM.L2.01 Federal Government Direct Loans Subject to Credit Reform

End-to-End Business Process: 110 Apply-to-Repay

### **Business Scenario(s) Covered**

- Disbursement of a Loan
- Establishment of Principal Receivable
- Interest Accrual
- Collection of Interest and Principal

### **Business Actor(s)**

Finance Office, Federal Agency Lender; Non-Federal Borrower (e.g., a small business)

#### **Synopsis**

A Federal Agency Lender makes an unsecured direct loan to a Non-Federal Borrower. The Federal Agency Lender disburses the loan, accrues interest and collects principal and interest from the Non-Federal Borrower. The Federal Agency Lender provides loan-related information for reporting to the Non-Federal Borrower.



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### 110.FFM.L2.01 Federal Government Direct Loans Subject to Credit Reform

### **Assumptions and Dependencies**

- 1. There may or may not be automated (near/real-time or batch) interfaces between functional areas/functions/activities or between provider solutions/systems.
- 2. There is no presumption as to which activities are executed by which actor, or which activities are automated, semi-automated, or manual.
- 3. Supporting information for general ledger transactions includes sub-ledger entries when sub-ledgers are used.
- 4. Appropriate attributes (e.g., object class and project) are included as part of the accounting string.
- 5. Relationships between use cases are described in the Framework for Federal Financial Management Use Cases found in the related overview document.
- 6. All predecessor activities required to trigger the Initiating Event have been completed.
- 7. Funds availability checks are performed against appropriations/fund accounts for obligating funds, and against obligations for disbursing funds in accordance with OMB A-11, Section 150.2.
- 8. The loan approval and loan documentation contain the terms and conditions of the principal, interest, and administrative fees.
- 9. The borrower has already been set up in the FM system.
- 10. The loan transactions are provided to the FM System on a per loan basis.
- 11. The borrower's loan repayments are processed through a Treasury central service (e.g., lockbox or online payment system).
- 12. The loan is subject to the Federal Credit Reform Act.
- 13. The federal agency has received borrowing authority to cover the loan.
- 14. The federal agency has already calculated loan value, subsidy cost and administrative expense.
- 15. The federal agency has received appropriated funds for initial subsidy cost and administrative expense.
- 16. The periodic subsidy re-estimate activity and FM impacts are performed by a different business process.
- 17. The federal agency has already borrowed the necessary funding from Treasury or Federal Financing Bank.
- 18. The federal agency has already obligated the funds for the loan program including the obligation for the subsidy expense.
- 19. Money borrowed to cover the loan and the subsidy expense are already in the financing account.
- 20. Tolerance percentages or amounts between expenditure and obligation amounts have been established.

FFMSR ID Reference(s): 1.1.2; 1.1.3; 1.1.4; 1.1.5; 2.1.1; 2.1.2; 2.2.1; 2.2.2; 2.2.4; 2.2.5; 2.2.6

Initiating Event: A Federal Agency Lender disburses a direct loan to a Non-Federal Borrower.



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	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)
1		<ul> <li>a. Execute loan documents and calculate the loan disbursement amount</li> <li>b. Request funds availability check (LNM.020.030 Loan Closing)</li> </ul>	<ul> <li>Approved and validated loan application</li> <li>Loan disbursement information, outstanding principal balance and repayment terms</li> </ul>	<ul> <li>Calculated loan disbursement amount</li> <li>Request for funds availability check</li> </ul>
2	Receive and process request for funds availability check (FFM.010.020 Funds Allocation and Control)		Request for funds availability check	Funds availability response
3		<ul><li>a. Approve loan</li><li>b. Request disbursement (LNM.020.030 Loan Closing)</li></ul>	<ul><li>Funds availability response</li><li>Validated loan application</li></ul>	Request for disbursement



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	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)		
4	a. Receive and process loan payment request (FFM.030.090 Payment Processing - Loan		Request for disbursement	liquidation entry created with reference to source information		
	Payments) b. Confirm difference between expenditure amount and obligation amount does not			<ul> <li>Appropriate disbursement- in-transit entry created with reference to source information</li> </ul>		
	exceed tolerance percentage/amount and liquidate obligation			<ul> <li>Certified disbursement schedule</li> </ul>		
	(FFM.030.020 Obligation Management)			<ul> <li>Disbursement confirmation information</li> </ul>		
	c. Initiate payment (FFM.030.090 Payment Processing - Loan			<ul> <li>Appropriate disbursement- in-transit entry liquidated with reference to source information</li> </ul>		
	Payments) d. Generate disbursement schedule (FFM.030.110 Payment			<ul> <li>Appropriate disbursement entry created with reference to source information</li> </ul>		
	Disbursement)			Borrower receives		
	e. Certify payment of disbursement schedule			payment		
	(FFM.030.110 Payment Disbursement)					
	f. Receive confirmation of disbursement					
	(FFM.030.120 Payment Confirmation)					



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Ty	Typical Flow of Events				
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
5	Post appropriate budgetary, proprietary, and/or memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting)		GL entries	Appropriate GL accounts updated	
6		<ul> <li>a. Request recording of loan asset information</li> <li>b. Request recurring entry for principle and interest receivables (LNM.020.030 Loan Closing)</li> </ul>	Loan amortization schedule	<ul> <li>Request for recording of loan asset</li> <li>Request for principle and interest receivable recurring entry</li> </ul>	



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Ty	Typical Flow of Events				
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
7	<ul> <li>a. Receive and process request for recording of loan asset information (FFM.020.020 Financial Asset Information Processing - Loans)</li> <li>b. Receive and process request for recurring entry to invoice principle and interest payments (FFM.060.020 Public Receivable Set-up and Invoicing)</li> <li>c. Issue billing invoice for loan payment (FFM.060.020 Public Receivable Set-up and Invoicing)</li> <li>d. Accrue interest (FFM.090.030 Accrual and Liability Processing)</li> </ul>		<ul> <li>Request for recording of loan asset</li> <li>Request for principle and interest receivable recurring entry</li> <li>Loan amortization schedule</li> </ul>	<ul> <li>Appropriate loan asset entry created with reference to source information</li> <li>Appropriate receivable entries created with reference to source information</li> <li>Appropriate interest accrual entry with reference to source information</li> </ul>	
8	Post appropriate budgetary, proprietary, and/or memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting)		GL entries	Appropriate GL accounts updated	



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	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
9		a. Receive loan payment b. Request processing of loan payment (LNM.030.010 Loan Servicing)	Loan payment information	<ul> <li>Request for processing of loan payment</li> </ul>	
10	<ul> <li>a. Receive and process loan collection (FFM.060.020 Public Receivable Set-up and Invoicing)</li> <li>b. Recognize revenue for interest payments, as earned (FFM.040.010 Revenue Processing)</li> <li>c. Liquidate interest liability accrual (FFM.040.010 Revenue Processing)</li> </ul>		<ul> <li>Request for processing of loan collection information</li> <li>Loan collection information</li> </ul>		
11	0,		GL entries	Appropriate GL accounts updated	
12	Generate report of loan collection (FFM.060.050 Public Receivable and Collection Reporting)		Loan collection information	Reports on loan collection	



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### 110.FFM.L2.02 Federal Government Guaranteed Loans Subject to Credit Reform

End-to-End Business Process: 110 Apply-to-Repay

### **Business Scenario(s) Covered**

- Aggregated Loan Portfolio
- Default on Government Guaranteed Loan

### **Business Actor(s)**

Finance Office, Federal Agency; Lender, Borrower

### **Synopsis**

Loans made to private sector borrowers (Borrower) by a private sector lender (Lender) are guaranteed by a federal agency (Guarantor). One guaranteed loan is subsequently found to be in default. A guaranteed loan default claim is filed with the federal agency and a default claim payment is made to the Lender. The Borrower's pledged asset is foreclosed, and is purchased at the foreclosure sale and pledged as collateral for the federal agency's guarantee of the portfolio. The difference between the value of the asset and the guarantee outlay is not collected from the Borrower after a failed attempt by the Guarantor. The debt is referred to the Treasury for collection.



Budget Acquire-to-Dispose Request-to-Procure Pay Collect Report Reimburse Record-to-Reimburse Reply-to-Reimburse Reply-to-Reimburse Repay

### **Assumptions and Dependencies**

- 1. There may or may not be automated (near/real-time or batch) interfaces between functional areas/functions/activities or between provider solutions/systems.
- 2. There is no presumption as to which activities are executed by which actor, or which activities are automated, semi-automated, or manual.
- 3. Supporting information for general ledger transactions includes sub-ledger entries when sub-ledgers are used.
- 4. Appropriate attributes (e.g., object class and project) are included as part of the accounting string.
- 5. Relationships between use cases are described in the Framework for Federal Financial Management Use Cases found in the related overview document.
- 6. All predecessor activities required to trigger the Initiating Event have been completed.
- 7. Funds availability checks are performed against appropriations/fund accounts for obligating funds, and against obligations for disbursing funds in accordance with OMB A-11, Section 150.2.
- 8. The Lender is in good standing under the laws of its state of origination, an approved lender qualified to issue federal guaranteed loans, and is not in default under any agreements with the Federal Agency Loan Guarantor.
- 9. The Lender has qualified Borrowers for guaranteed loans and has completed loan settlements and disbursements and is qualified to issue federal government guaranteed loans.
- 10. The federal agency has already obligated the funds for the default claim for the guaranteed loan program.
- 11. Financial information is provided to the FM system on a loan portfolio level (i.e., not on a per loan basis).
- 12. The periodic re-estimation of liability and subsidy expenses is performed periodically in a different business process.
- 13. On default, a loan is removed from the pool and managed individually for guaranteed loan default claims.
- 14. An initial liability and subsidy expense for the guaranteed loan portfolio has already been posted in the FM system.
- 15. Tolerance percentages or amounts between expenditure and obligation amounts have been established.

**FFMSR ID Reference(s):** 1.1.2; 1.1.3; 1.1.4; 1.1.5; 1.2.1; 2.2.1; 2.2.2, 2.2.4, 2.2.5; 2.2.6

Initiating Event: The Lender provides updated guaranteed loan portfolio information to the federal agency.



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Procure-toPay

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#### Use Case 110.FFM.L2.02 Federal Government Guaranteed Loans Subject to Credit Reform **Typical Flow of Events FFM Event** Non-FFM Event Output(s) / Outcome(s) Input(s) 1 a. Determine the Face value of guaranteed Guaranteed loan portfolio government program's loans outstanding and the liability information loan guarantee liability for amount guaranteed Request for processing of the portfolio of loan portfolio liability guaranteed loans information b. Request processing of portfolio liability information (LNM.040.010 Loan Portfolio Management) Receive and process Guaranteed loan portfolio • Appropriate liability request for processing of liability information adjustment entry created loan portfolio liability with reference to source Request for processing of information information portfolio liability (FFM.020.020 Financial information **Asset Information** Processing - Loans) Post appropriate budgetary, Appropriate GL accounts GL entries proprietary, and/or updated memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting) a. Receive and process Notice of default claim Validated notice of default lender's quaranteed loan from lender claim from lender default claim Request for funds Guaranteed loan terms b. Request funds availability availability check and collateral information check (LNM.030.040 Loan **Insurance Claim** Processing)



Ιy	Typical Flow of Events				
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
5	Receive and process request for funds availability check (FFM.010.020 Funds Allocation and Control)		Request for funds availability check	Funds availability response	
6		a. Approve loan default claim	<ul> <li>Funds availability response</li> </ul>	<ul> <li>Approved loan default claim</li> </ul>	
		<ul> <li>b. Request for processing of approved loan default claim (LNM.030.040 Loan Insurance Claim Processing)</li> </ul>	Validated notice of default claim from lender	Request for processing of approved loan default claim	
7	<ul> <li>a. Receive and process approved loan default claim (FFM.070.020 Delinquent Debt Write-off and Close Out)</li> <li>b. Confirm difference between expenditure amount and obligation amount does not exceed tolerance percentage/amount and liquidate obligation (FFM.030.020 Obligation Management)</li> </ul>		Approved loan default claim	<ul> <li>Appropriate obligation liquidation entry created with reference to source information</li> <li>Appropriate payable entricreated with reference to source information</li> </ul>	



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Formulation-toDispose

Request-toProcure toPay

Request-toPay

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Use	Use Case 110.FFM.L2.02 Federal Government Guaranteed Loans Subject to Credit Reform				
Ty	Typical Flow of Events				
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
8		a. Request guaranteed loan default claim disbursement (LNM.030.040 Loan Insurance Claim Processing)	claim	Request for guaranteed loan default claim disbursement	
9	<ul> <li>a. Receive and process request for guaranteed loan default claim disbursement (FFM.030.090 Payment Processing - Loan Payments)</li> <li>b. Initiate disbursement (FFM.030.090 Payment Processing - Loan Payments)</li> <li>c. Generate disbursement</li> </ul>		Request for guaranteed loan default claim disbursement	<ul> <li>Appropriate payable entry liquidated with reference to source information</li> <li>Certified disbursement schedule</li> <li>Appropriate disbursement- in-transit entry created with reference to source information</li> <li>Disbursement confirmation information</li> </ul>	
	schedule (FFM.030.110 Payment Disbursement) d. Certify payment of disbursement schedule			<ul> <li>Appropriate disbursement- in-transit entry liquidated with reference to source information</li> </ul>	
	(FFM.030.110 Payment Disbursement) e. Receive confirmation of disbursement			<ul> <li>Appropriate disbursement entry created with reference to source information</li> <li>Lender receives payment</li> </ul>	
	(FFM.030.120 Payment Confirmation)			Lender receives payment	



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Тур	Typical Flow of Events					
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)		
10	Post appropriate budgetary, proprietary, and/or memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting)		GL entries	Appropriate GL accounts updated		
11		<ul> <li>a. Determine value of foreclosed asset</li> <li>b. Request invoice for balance needed to recover guarantee paid out, offset by value of foreclosed asset (LNM.030.040 Loan Insurance Claim Processing)</li> </ul>	Estimated net recovery from foreclosed asset	<ul> <li>Request for recording of value of foreclosed asset</li> <li>Request for invoice for balance to recover guarantee paid out</li> </ul>		
	<ul> <li>a. Receive and process request to record value of foreclosed asset (FFM.020.010 Financial Asset Information Processing-Property, Plant, and Equipment)</li> <li>b. Receive and process request for invoice to recover guarantee paid out, offset by value of foreclosed asset (FFM.060.020 Public Receivable Set-up and Invoicing)</li> </ul>		<ul> <li>Request for recording of value of foreclosed asset</li> <li>Request for invoice for balance to recover guarantee paid out</li> </ul>	<ul> <li>Appropriate asset value entry created with reference to source information</li> <li>Appropriate receivable entry created with reference to source information</li> </ul>		



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#### Use Case 110.FFM.L2.02 Federal Government Guaranteed Loans Subject to Credit Reform **Typical Flow of Events FFM Event** Non-FFM Event Input(s) Output(s) / Outcome(s) **13** Post appropriate budgetary, GL entries Appropriate GL accounts proprietary, and/or updated memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting) a. Monitor age of receivable • 14 Receivable for balance to • Request for recording of and determine accrued recover guarantee paid accrued interest interest out b. Request recording of accrued interest (LNM.030.040 Loan Insurance Claim Processing) 15 Receive and process Appropriate revenue entry Request for recording of request for recording of created with reference to accrued interest accrued interest source information (FFM.040.010 Revenue Processing) **16** Post appropriate budgetary, GL entries Appropriate GL accounts proprietary, and/or updated memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting) 17 a. Request referral of debt to Delinquent debt for Request for referral of Treasury for collection delinguent debt to balance to recover (LNM.030.040 Loan guarantee paid out Treasury **Insurance Claim** Processing)



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Use	Use Case 110.FFM.L2.02 Federal Government Guaranteed Loans Subject to Credit Reform				
Typ	Typical Flow of Events				
	FFM Event	Non-FFM Event	Input(s)	Output(s) / Outcome(s)	
18	Receive and process request for referral of delinquent debt to Treasury for collection (FFM.070.010 Delinquent Debt Collection)		Request for referral of delinquent debt to Treasury	<ul> <li>Referral to Treasury for collection</li> <li>Appropriate receivable entry created with reference to source information</li> <li>Appropriate interest accrual entry created with reference to source information</li> </ul>	
19	Post appropriate budgetary, proprietary, and/or memorandum entries to the general ledger (GL) (FFM.090.020 General Ledger Posting)		GL entries	Appropriate GL accounts updated	
20	Report on delinquent debt (FFM.070.030 Delinquent Debt Reporting)		<ul><li>Delinquent debt for</li><li>balance to recover guarantee paid out</li></ul>	Delinquent debt information	



### Appendix A: FFM Business Use Case Library Documents

# **Library Document Content**

FFM Business Use Case Library

010 Budget Formulation-to-Execution

020 Acquire-to-Dispose

030 Request-to-Procure

040 Procure-to-Pay

050 Bill-to-Collect

060 Record-to-Report

070 Agree-to-Reimburse

080 Apply-to-Perform

090 Hire-to-Retire

100 Book-to-Reimburse

110 Apply-to-Repay

### Business Use Case Document Name

FFM Business Use Case Library Overview

FFM Use Cases 010 Budget Formulation-to-Execution

FFM Use Cases 020 Acquire-to-Dispose

FFM Use Cases 030 Request-to-Procure

FFM Use Cases 040 Procure-to-Pay

FFM Use Cases 050 Bill-to-Collect

FFM Use Cases 060 Record-to-Report

FFM Use Cases 070 Agree-to-Reimburse

FFM Use Cases 080 Apply-to-Perform

FFM Use Cases 090 Hire-to-Retire

FFM Use Cases 100 Book-to-Reimburse

FFM Use Cases 110 Apply-to-Repay